

Message Text

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14/67

ACTION SS-25

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O P 101920Z JUN 75

FM AMEMBASSY NICOSIA

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INFO AMEMBASSY ATHENS PRIORITY

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USMISSION USUN

AMEMBASSY VIENNA

S E C R E T NICOSIA 1881

EXDIS

C O R R E C T E D C O P Y (TEXT)

NOFORN

E. O. 11652: GDS

TAGS: CY TU PFOR GR

SUBJECT: WECKMANN'S DEPUTY COMMENTS ON VIENNA II

E1. SUMMARY: WECKMAN'S SENIOR DEPUTY, WHO WAS PRESENT

IN VIENNA, BELIEVES INTANGIBLE RESULTS OF VIENNA II,

IN TERMS OF COMPLETELY PRIVATE EXCHANGES AND IMPROVED PERSONAL
UNDERSTANDINGS BETWEEN CLERIDES AND DENKTASH, WERE MORE IMPORT-
ANT THAN TANGIBLE PROGRESS, WHICH VIRTUALLY NIL. END SUMMARY.

2. REMY GEORGE, SENIOR POLITICAL ADVISOR TO UNSYG SPECIAL
REPRESENTATIVE WECKMANN, CALLED ON ME JUNE 10 TO DISCUSS HIS
IMPRESSIONS OF VIENNA II IN WHICH HE PARTICIPATED. HIS REPORT
CONTAINS SOME USEFUL ATMOSPHERICS SUPPLEMENTING AMBASSADOR
BUCHANAN'S COMPREHENSIVE DEBRIEFING OF PRINCIPAL PARTICIPANTS.
GORGE ASKED THAT HIS REMARKS BE TREATED AS FOR US EYES ONLY
SINCE HE WOULD NOT WISH TO HAVE CIRCULATED IN NEW YORK A VER-
SION OF VIENNA DIFFERING FROM WHATEVER SYG MIGHT CHOOSE
TO SAY. THIS TELEGRAM REPORTS ONLY ASPECTS OR AMPLIFICATIONS
NOT ALREADY CONVEYED TO DEPARTMENT.

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3. GORGE TOLD ME THAT WALDHEIM'S WILLINGNESS

COME TO VIENNA WAS HANGING IN THE
BALANCE UNTIL VERY SHORTLY BEFORE JUNE 5, WALDHEIM BEING
FULLY AWARE THAT TURKS WERE NOT PREPARED TO DISCUSS BASIC
ISSUES AND THE DENKTASH HIMSELF WAS RESISTING ATTENDANCE.
ACCORDING TO GORGE, WALDHEIM WAS STRONGLY ENCOURAGED TO
PRESS ON BY MESSAGES FROM BOTH KARAMANLIS AND DEMIREL
WHICH CITED THE NEED TO PRESERVE AND BUILD ON THE
GOOD SPIRIT OF THE BRUSSELS BILATERAL.

4. GORGE REVIEWED DEVELOPMENTS AT EACH VIENNA SESSION.
ONE FACTOR WHICH HE THINKS WILL BE IMPORTANT FOR FUTURE
COURSE OF NEGOTIATION WAS CLERIDES' RESPONSE TO DENKTASH'S
PROPOSAL FOR A TRANSITIONAL GOVERNMENT. ALTHOUGH CLERIDES RIGHTLY
OR WRONGLY LET THIS PHRASE GET INTO FINAL COMMUNIQUE, IN
ACTUAL SESSION WITH WALDHEIM AND DENKTASH HE HAD REJECTED
CONCEPT OF A TRANSITIONAL GOVERNMENT AS THINLY VEILED
EFFORT TO ERODE GOC'S INTERNATIONAL POSITION. INSTEAD,
HE HAD COUNTERPROPOSED A "COORDINATING COMMITTEE" TO DEAL
WITH PRACTICAL ISSUES BETWEEN THE TWO COMMUNITIES IN CYPRUS
INCLUDING, BUT NOT EXCLUSIVELY, WATER, ELECTRICITY, AND
HEALTH.

5. ON TIMING OF VIENNA III, WALDHEIM AND DENKTASH HAD
ORIGINALLY DISCUSSED SOMETIME IN THE FALL. CLERIDES
SAID HIS SIDE HAD TO HAVE SOMETHING MUCH SOONER. DENKTASH
TURNED OUT TO BE SURPRISINGLY FLEXIBLE, SAYING HE COULD
ACCOMMODATE HIMSELF TO CLERIDES' WISHES. JULY 24 WAS AGREED
AFTER EXAMINATION OF WALDHEIM'S CALENDAR TO DOVETAIL WITH
SYG'S AFRICAN TRIP LATE IN JULY.

6. ACCORDING GORGE, A SIGNIFICANT DEVELOPMENT NOT REFLECTED
IN COMMUNIQUE WAS UNDERSTANDING BY CLERIDES AND DENKTASH OF
SYG'S INSISTANCE THAT HE WOULD NOT LEND HIMSELF TO A REPETITION
OF VIENNA II IN WHICH PARTIES ARRIVED SIMPLY TO LOOK AT EACH
OTHER. AFTER DISCUSSION, CLERIDES AND DENKTASH AGREED THAT
IN ADDITION TO WORK OF EXPRTS COMMITTEE ON POWERS OF
CENTRAL GOVERNMENT THEY THEMSELVES WOULD HOLD PRELIMINARY
MEETINGS IN NICOSIA UNDER WECKMANN'S AEGIS.
ON THE RESULTS OF THESE, SYG COULD DECIDE WHETHER A THIRD ROUND
WARRANTED. GORGE COMMENTED TO ME IN THIS REGARD THAT

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NEGOTIATION IN NICOSIA WOULD OBLIGED TO FISH OR
CUT BAIT, I. E. EITHER DENKTASH WILL PROVE WILLING
TO TALK TERRITORY AND REFUGEE RETURN OR ELSE CLERIDES WILL
HAVE TO BACK OFF AND ACCEPT TURKISH POSITION THAT CONSTITU-
TIONAL ISSUES MUST BE RESOLVED BEFORE OTHER ELEMENTS CAN BE
CONSIDERED.

7. ON NICISIA AIRPORT, SOME LIMITED, UNANNOUNCED ELEMENTS

OF PROGRESS WERE ACHIEVED. SOME LOCAL NICOSIA OBSTACLES

TO RUNWAY REPAIR WERE BRUSHED ASIDE BY FIAT OF SYG. WORK WILL BE COMPLETED BY END OF JUNE AND UN FLIGHTS WILL THEN BEGIN TO USE AIRPORT UNDER UN'S OWN MANAGEMENT WITH POLITICAL CONSIDERATIONS OF COMMUNAL PARTICIPATION DEFERRED. CLERIDES TABLED SUGGESTION THAT HIS COORDINATING COMMITTEE ALTERNATIVE TO DENKTASH'S TRANSITIONAL GOVERNMENT PROPOSAL MIGHT BE AN UMBRELLA UNDER WHICH AIRPORT COULD BE REOPENED FOR GENERAL CIVILIAN USE. CLERIDES STRESS, HOWEVER, THAT NICOSIA AIRPORT REOPENING WAS FOR HIS SIDE A TERTIARY ISSUE.

8. PARENTHETICALLY, GORGE COMMENTED THAT NO ONE HAS ADDRESSED THE QUESTION OF HOW NICOSIA AIRPORT REPAIRS WILL BE FUNDED. AT THE MOMENT, THE PLAN IS THAT THEY WILL BE FINANCED BY UNFICYP. UNFICYP, IN FACT, HAS NO FUNDS FOR THIS PURPOSE BUT WALDHEIM DID NOT SEEM CONCERNED. ON PERSONAL BASIS, I SUGGESTED TO GORGE THAT THIS MIGHT BE AN AREA WHERE POTENTIAL US FY-76 SUPPORTING ASSISTANCE FOR CYPRUS COULD BE HELPFUL.

9. ON AN EVEN MORE CONFIDENTIAL BASIS, GORGE SAID THE ONLY REAL ACHIEVEMENT OF VIENNA II, ASIDE FROM PERPETUATING THE NEGOTIATION, WAS AN INTANGIBLE. CLERIDES AND DENKTASH WERE SEVERAL TIMES COMPLETELY ALONG TOGETHER IN VERY CONVIVIAL CIRCUMSTANCES. IN GORGE'S CONVERSATIONS WITH CLERIDES ON THE PLANE TOGETHER COMING BACK TO NICOSIA, CLERIDES IMPLIED THAT THESE HAD PRODUCED A GREATER LEVEL OF RAPPORT THAN EVER BEFORE AND THAT HE HAD GOTTEN FROM DENKTASH THE LATTER'S ESTIMATE OF WHAT KIND OF FINAL SETTLEMENT GOT MIGHT EVENTUALLY BE PREPARED TO ACCEPT. COMMENT: THIS SHOULD PERHAPS BE TAKEN WITH A GRAIN OF ALT. CLERIDES AND DENKTASH ARE PAST MASTERS AT PLAYING THE COMRADERIE ROLE WHILE
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REMAINING COMPLETELY AT LOGGERHEADS ON SUBSTANCE.
CRAWFORD

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